D16/12726

Ordinary Meeting of Council 26 April 2017



Murrindindi Shire Council 1a **RECEIVED - IMT** 2 2 SEP 2016 Trim No:..<u>....</u>

September 16, 2016

Ms Margaret Abbey, Chief Executive Officer, Murrindindi Shire Council, PO Box 138, **ALEXANDRA 3714**

Dear Ms Abbey,

PLANNING SCHEME ANOMALY

I am writing on behalf of Hancock Victorian Plantations Pty Limited (HVP) with respect to the anomalous zoning of certain land in the Murrindindi Planning Scheme. HVP requests that the rectification of this zoning anomaly be included in the next general amendment of the Murrindindi Planning Scheme, and that the land be rezoned into the Farming Zone. Similar anomalies in the planning schemes for the Alpine, Towong, Baw Baw and Mitchell Shires, the City of Ballarat and the Rural City of Wangaratta have already been fixed by those municipalities.

HVP is the holder of a licence granted under Part 3A of the Victorian Plantations Corporation Act 1993 over land vested in the Victorian Plantations Corporation. Around 5,509 hectares of the licensed land is in the Murrindindi Shire. All of this area of land is presently included within the Public Conservation Resource Zone. The land in the PCRZ is listed at the end of this letter and is shown in maps that I have attached to the letter.

Nature of the Company's Licence Rights

The licence gives the company exclusive occupancy in perpetuity over the licensed land. The licence may be assigned in whole or in part at any time without consent of the licensor. There is no right of public access to the licensed land. The purposes for which the licensed land may be used are defined by section 27B of the Act as follows:

- (a) to establish, maintain and manage timber plantations on that land; and
- (b) to take or convert forest produce on that land—

and to do all other things necessary or convenient to be done for or in connection with, or as incidental to, paragraph (a) or (b).

In short, the land is permanently allocated to the commercial use of a private party for plantation forestry.

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Appropriate Zoning for Licensed Land

Within the Victoria Planning Provisions, Timber Production is included within Crop Raising, which in turn is included within Agriculture. Land which is intended for agricultural use will in almost all cases be appropriately included in the Farming Zone.

The licensed land in your municipality is presently zoned in the Public Conservation and Resource Zone. In this zone, Timber Production falls within the category of "any other use not in Section 2 or 3." Land uses in this category are Section 1 uses if conducted by or on behalf of a public land manager operating under one of a series of statutes, but are Section 3 (prohibited) uses if this condition is not met.

Because HVP, as a private company is not operating under any of the listed Acts, the effect of including licensed land in the Public Conservation and Resource Zone is to render the only allowable use to which the land can be put as a non-conforming use, which is only permitted to continue by virtue of existing use rights I suggest that this represents a material anomaly in the existing planning scheme, and one which could frustrate desirable development.

Planning Practice Notes

The Planning Practice Note Applying the Public Land Zones indicates that "it is intended that a public land zone be applied where the surrounding zoning is inappropriate or where there is a special reason to identify separately the public land for planning purposes." It goes on to say that "a useful test in considering if a public land zone is appropriate is to determine if a public land manager needs some level of flexibility, protection or exemption different from the surrounding zone provisions because of the special nature of the public land or asset and its control (in a land use or management sense) under another Act."

The licensed land has been permanently appropriated to a private party for commercial use. The land is no longer public, and cannot sensibly be maintained in any of the public land zones. Planning considerations applying to this land are not materially different from those pertaining to the areas of freehold land in the municipality that are used for Timber Production.

The Planning Practice Note Applying Rural Zones sets out the purposes of the Farming Zone. These include:

- To provide for the use of the land for agriculture;
- To encourage the retention of employment and population to support rural communities; and
- To encourage use and development of land based on comprehensive and sustainable land management practices and infrastructure provision.

I submit that these objectives are perfectly suited to land subject to a perpetual licence for private sector timber production. The area of licensed land in the municipality that is presently within the Public Conservation and Resource Zone is located in a rural area where nearby freehold land is included in the Farming Zone. This zoning appears to be far more appropriate for the licensed land than its present public land zoning.

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I have attached a letter from Mr Peter Beaumont, the Executive Director Land Management Policy with the Department of Environment, Land Water and Planning, indicating that the Department has no objections to such a rezoning.

Conclusion

HVP requests that the municipality include the rezoning of the area of licensed land presently included within the Public Conservation and Resource Zone into the Farming Zone in the next general amendment to the Murrindindi Planning Scheme.

Yours sincerely,

Warwick Williams

CORPORATE COUNSEL



Department of Environment, Land, Water & Planning

8 Nicholson Street East Melbourne, Victoria 3002 PO Box 500 East Melbourne, Victoria 8002 www.delwp.vic.gov.au

Mr Warwick Williams In-House lawyer HVP Plantations PO Box 40 WENDOUREE VIC 3355

Dear Mr Williams

LAND ZONED PUBLIC CONSERVATION AND RECREATION ZONE

Following our meeting on 10 August 2015, and further to your emails of 12 August and 8 September 2015, we have considered your request regarding the areas of land that you subsequently confirmed with me. I can advise that no significant public land management concerns were identified with these areas, and therefore I have no objection to HVP Plantations working through the appropriate processes to seek a zoning amendment for the subject land.

Please contact me on (03) 9637 9807 or by email to peter.beaumont@delwp.vic.gov.au if you would like to discuss this matter further.

Yours sincerely

Peter Beaumont

Executive Director Land Management Policy

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LICENSED LAND IN THE SHIRE OF MURRINDINDI IN THE PUBLIC CONSERVATION & RESOURCE ZONE

Parish of Derrill

That part of CA 5^B of A that is within the Murrindindi Shire.

Parish of Flowerdale

CA 9^M of C CA 14^F of C

Parish of Glendale

CA 56

CA 57

CA 58

Parish of Granton

CA 9^A of B

CA10 of B

CA 11 of B

CA 13 of B

Parish of Kinglake

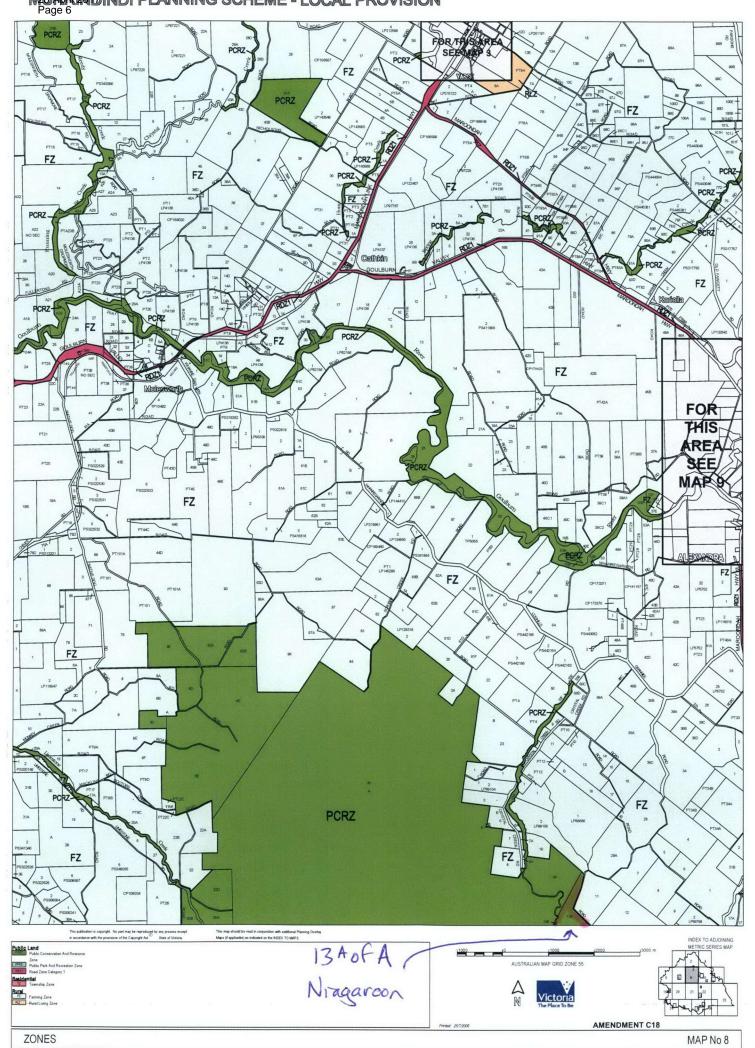
CA 4^G

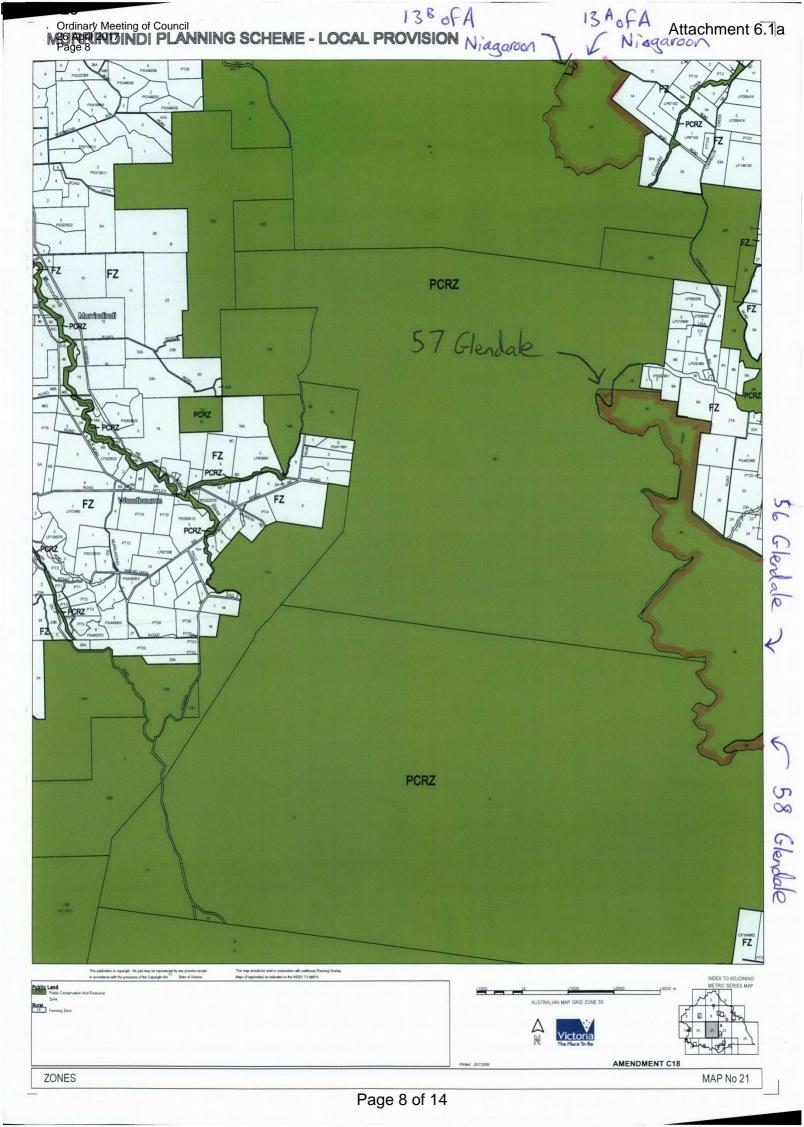
Parish of Niagaroon

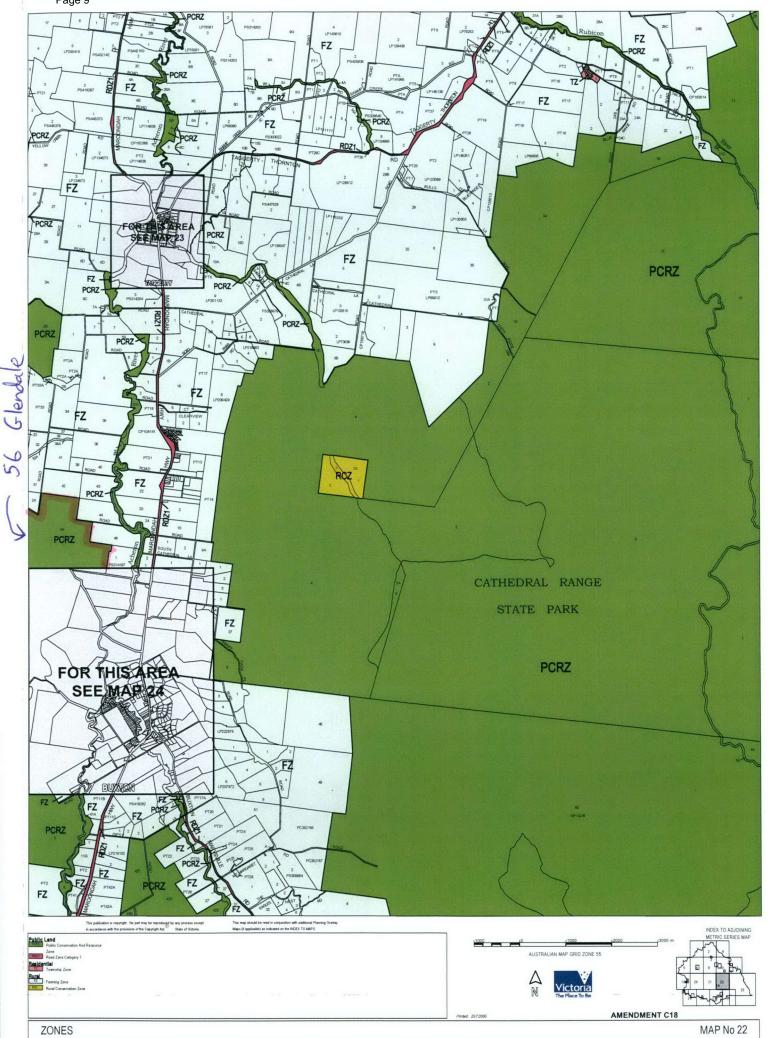
 $CA 13^A of A$

CA 13^B of A

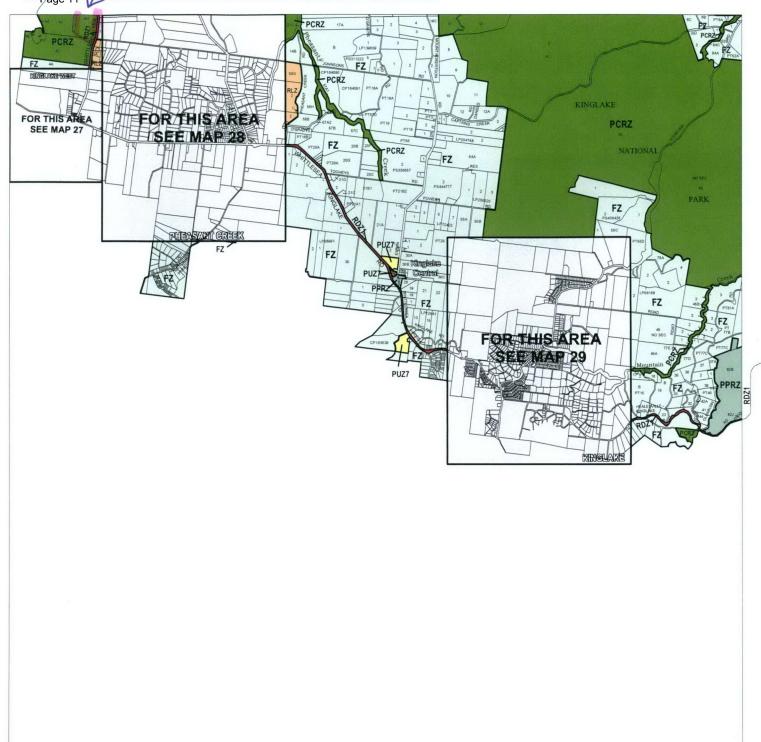
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· Ordinary Meeting of Council Of C Flowerdale MERCHANING SCHEME - LOCAL PROVISION



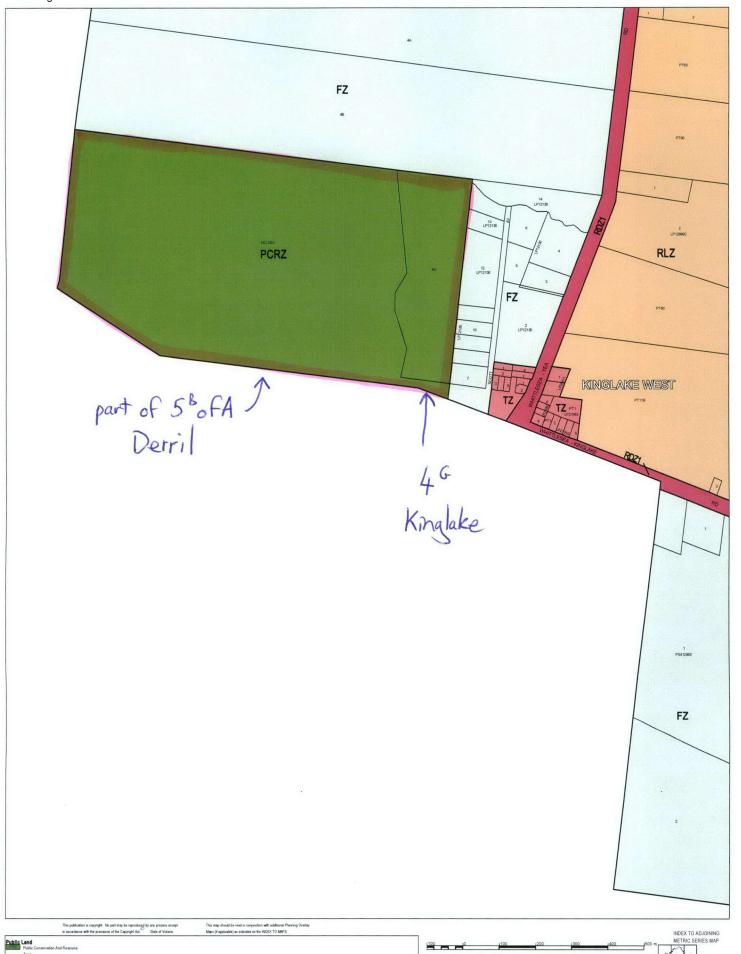


ZONES

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MAP No 26

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ZONES

MAP No 32

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